

## Human Services Commission Meeting Minutes

*\*These minutes are to be approved at the next HSC meeting in accordance with the Illinois Open Meetings Act, 5 ILCS 120/ 2.06.*

April 15, 2011

1 p.m.

James R. Thompson Center, Room 2-025, Chicago

### Commissioners in Attendance

In person: Joe Antolin, Heartland Alliance; Damon Arnold, DPH; Michele Carmichael (proxy for Chris Koch), ISBE; Delia Coleman (proxy for Valerie Lies), Donors Forum; Eileen Durkin, Neumann Family Services; Anne Irving, AFSCME Council 31; Toni Irving, Governor's Office; George Jones Jr., Ada S. McKinley Community Services; Ngoan Le, Chicago Community Trust; Sharron Matthews (proxy for Julie Hamos), DHFS; Greg Pierce, United Power for Action and Justice; Nancy Ronquillo, Children's Home and Aid; Kathy Ryg, Voices for Illinois Children; Michelle Saddler, DHS; Nancy Shier, Ounce of Prevention Fund; Gladys Taylor, DOC; Laura Thrall, United Way; Maria Whelan, Action for Children

Phone: Denver Bitner, Lutheran Social Services of Illinois; Art Dykstra, Trinity Services, Inc.; Pam Heavens, Will-Grundy Center for Independent Living; Gary Huelsmann, Catholic Social Services of Southern Illinois; Soo Ji Min; Maria Pesqueira, Mujeres Latinas en Accion; Dee Ann Ryan, Vermilion County Mental Health Board

### Technical Support Team and Guests

In person: John Bouman, Sargent Shriver National Center on Poverty Law; Susan Cowen, Illinois Collaboration on Youth; Shannon Christian, Governor's Office of Early Childhood Development; Nora Gaines, SEIU Healthcare; Jason Geruy, DuPage County Health Department; Ted Gibbs, Governor's Office; Gaylord Gieseke, Voices for Illinois Children; Judith Gethner, Illinois Partners for Human Service; Robert Goerge, Chapin Hall; Layla Suleiman Gonzalez, DHS; Alicia Hiller, Loyola University; Alicia Huguelet, Greater Chicago Food Depository; Cemere James, Illinois Action for Children; Larry Joseph, Voices for Illinois Children; Matt Josephson, Deloitte; Amber Kirchhoff, Governor's Office; Jim Lewis, Chicago Community Trust; Eithne McMenamin, Chicago Coalition for the Homeless; Michelle A. Morrison, Youth Guidance; Sessy Nyman, Illinois Action for Children; Daniel Schwick, Lutheran Social Services of Illinois; Roopa Seshadri, Chapin Hall; Kathy Ward, DHS

Phone: Jessica Bruskin, Governor's Office/Legislative Affairs; Jennifer Becker Mouhcine, Chicago Jobs Council

Support staff: Betsy Bowen, Michelle Martin, and Brandon Thorne, Chicago Community Trust; Lory Mishra, Governor's Office

Welcome and introductions –Co-Chair Toni Irving

Overview of the Open Meetings Act– Kathy Ward, Deputy General Counsel, DHS

- The last scheduled Commission meeting had to be rescheduled in order to follow the Open Meetings Act process.
- The Open Meetings Act requires that meetings of public bodies be open to the public, with few exceptions.
- Commissioners and meeting attendees received a handout with more information, “Open Meetings Act 101.”
- For more information or questions, Commissioners and other attendees should follow up with Kathy Ward at [kathy.ward@illinois.gov](mailto:kathy.ward@illinois.gov) or 312-814-3773.

Brief overview of recommendations for the Commission – Co-Chair Ngoan Le

At the last meeting, the Commission discussed how it might respond to the Governor’s proposed budget. Since that meeting, commissioners and interested parties met to develop recommendations in the following areas:

- Proposed reorganization of DHS programs for FY 12
- Budget cuts proposed by the Governor’s Office
- The budgeting for results process

Recommendations will be presented to the Commissions at today’s meeting for voting. For each motion, there will be a vote of people in the room as well as Commissioners on the phone. Brandon Thorne will report the tally after each motion.

Recommendations on FY ‘12 Program Reorganization – Commissioner Kathy Ryg

Recommendation I: The Governor and the Legislature should not accept the programs reorganization proposed in the Governor’s FY’12 budget.

Motion moved by Kathy Ryg, seconded by Joe Antolin.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Michelle Carmichael, Delia Coleman, Eileen Durkin, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Five Commissioners abstaining: Damon Arnold, Anne Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation II: Any significant program changes between State agencies should not take place effective FY'12. There should be a deliberative process to assess the appropriateness of the program changes, capacity of state agencies to absorb the changes, transition time, etc. If changes are needed, they should be made within the process of budgeting for results.

Motion moved by Kathy Ryg, seconded by Maria Whelan.

Discussion : Commissioners discussed what "significant" program changes means. Kathy Ryg stated that some of the following recommendations will help to clarify this.

Ngoan Le called the motion to a vote.

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Michelle Carmichael, Delia Coleman, Eileen Durkin, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Five Commissioners abstaining: Damon Arnold, Anne Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Ngoan Le announced that she was just informed by Toni Irving, the co-chair of the Commission, that unless the Commission had on its agenda a notice to allow for voting via phone, votes by Commissioners participating in the meeting via phone would not be allowed.

Gregory Pierce moved that the Commission allow voting by phone, seconded by Maria Whelan.

Ngoan Le called the motion to a vote.

*Voting results:*

Sixteen Commissioners voted in favor of the motion: Joe Antolin, Damon Arnold, Michele Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, Toni Irving, George Jones Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Gladys Taylor, Laura Thrall, Maria Whelan

None opposed.

One Commissioner abstaining: Sharron Matthews

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

The phone votes will be documented in the meeting minutes. Pending further advice from Governor's Office's counsel, these votes will be tracked for the record.\*

**Recommendation III:** While in the short-term, dramatic shifts in programming from one agency to another is not recommended, it is recommended that there should be a longer-term process for discussing the ideal infrastructure and agency placement of human services programs. This

discussion should include all the appropriate state human services and health agencies. Further, it is recommended that the HSC lead this process and include other pertinent stakeholders and experts during its deliberation.

Motion moved by Kathy Ryg, seconded by Maria Whelan.

Discussion: Commissioners discussed if ISBE is considered a stakeholder or human service agency. Michele Carmichael expressed that ISBE would like to be at the table in these conversations. Kathy Ryg explained that the intent is that this would be an inclusive process and it would not be necessary to make a distinction as to which specific agencies are included in the recommendation, but that ISBE should be included at the table. Gladys Taylor stated that DOC should also be included. Damon Arnold proposed a friendly amendment to change the word “lead” in the last sentence to “coordinate,” to convey that this would be a collaborative effort. Joe Antolin proposed a different friendly amendment, to change the phrase from “lead this process” to “lead this collaborative process.” This was seconded by Maria Whelan.

Sixteen Commissioners voted in favor of the motion: Joe Antolin, Damon Arnold, Michele Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, Toni Irving, George Jones Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Gladys Taylor, Laura Thrall, Maria Whelan

None opposed.

One Commissioner abstaining: Sharron Matthews

Nancy Shier proposed a friendly amendment to add “and health programs” to the end of the first sentence. Seconded by Joe Antolin.

Sixteen Commissioners voted in favor of the motion: Joe Antolin, Damon Arnold, Michele Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, Toni Irving, George Jones Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Gladys Taylor, Laura Thrall, Maria Whelan

None opposed.

One Commissioner abstaining: Sharron Matthews

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Kathy Ryg moved to adopt the recommendation as amended, reading as follows (changes indicated in italics):

Recommendation III: While in the short-term, dramatic shifts in programming from one agency to another is not recommended, it is recommended that there should be a longer-term process for discussing the ideal infrastructure and agency placement of human services *and health* programs. This discussion should include all the appropriate state human services and health agencies. Further, it is recommended that the HSC lead this *collaborative* process and include other pertinent stakeholders and experts during its deliberation.

Seconded by Maria Whelan.

Ngoan Le called the motion to a vote.

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Michelle Carmichael, Delia Coleman, Eileen Durkin, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Five Commissioners abstaining: Damon Arnold, Anne Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally): Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation IV: Two program clusters could be moved from IDHS to IDPH assuming that IDPH has the capacity to absorb the programs and that appropriate transition time be developed.

Motion moved by Kathy Ryg, seconded by George Jones.

Discussion: Laura Thrall asked if representatives of the domestic violence service provider community were consulted in developing this recommendation. Kathy Ryg stated that domestic violence agencies were invited to work group discussions and some submitted written comments supporting this change. Kathy Ryg explained that the term “appropriate transition time” refers to this being a deliberate transition, allowing for any accommodations necessary to be worked through before the transition occurs.

Ngoan Le called the motion to a vote.

*Voting results:*

Nine Commissioners in favor: Delia Coleman, Eileen Durkin, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan

One Commissioner opposed: Joe Antolin

Seven Commissioners abstaining: Damon Arnold, Michele Carmichael, Anne Irving, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally): Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation V: Retain and reorganize a number of current IDHS programs under a comprehensive FAMILY AND COMMUNITY SUPPORT SERVICES.

Motion moved by Kathy Ryg, seconded by Maria Whelan.

Discussion: Kathy Ryg explained that this recommendation was related to prevention programs in the Governor’s Office budget. Michele Carmichael inquired about what this means for DMH programs that overlap with ISBE mental health programs in schools. Kathy Ryg explained that this recommendation was focused specifically on the programs proposed to be shifted out of DHS by the Governor’s budget for FY 12, referring to the renaming of the cluster of programs the workgroup recommended remain in DHS.

Ngoan Le called the motion to a vote.

*Voting results:*

Nine Commissioners in favor: Joe Antolin, Delia Coleman, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan

One Commissioner opposed: Eileen Durkin

Seven Commissioners abstaining: Damon Arnold, Michele Carmichael, Anne Irving, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation VI: It is requested that IDHS as expediently and responsibly as possible reorganize its programs under the “Family and Community Supports” rubric as outlined in IV and work aggressively with the IDPH and HFS to pursue greater inter-governmental cooperation and communication via formal and informal means, including inter-governmental agreements, shared services, and data-sharing agreements.

Motion moved by Kathy Ryg, seconded by Nancy Ronquillo.

Discussion: Kathy Ryg explained that these recommendations are intended to focus only on a narrow set of currently proposed changes and are not intended to be universal. Michele Carmichael stated that education is relevant to discussions of health, i.e. school-based health centers.

Ngoan Le called the motion to a vote.

*Voting results:*

Ten Commissioners in favor: Joe Antolin, Delia Coleman, Eileen Durkin, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Seven Commissioners abstaining: Damon Arnold, Michele Carmichael, Anne Irving, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendations on FY 12 State Budget Cuts – Commissioner Joe Antolin and Commissioner Maria Whelan

Maria Whelan explained that the purpose of these recommendations is to address proposed cuts to human services sector in the Governor’s budget, which are disproportionate compared to other segments of the budget, and make sure that in tough times the most vulnerable do not bear the heaviest load.

Recommendation 1a: The General Assembly should enact line-item appropriations for FY 2012 and should not revert to the practice of providing lump-sum appropriations to state agencies or to the Governor’s Office.

Motion moved by Maria Whelan, seconded by Joe Antolin.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Delia Coleman, Eileen Durkin, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Six Commissioners abstaining: Damon Arnold, Michelle Carmichael, Toni Irving, Sharron Matthews, Nancy Shier, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 1b: In order to produce a responsible budget, appropriations committees should have relevant program information and data, including program objectives, populations served, relevant demographic trends, eligibility requirements, program participation, funding sources, expenditure trends, and program results.

Motion moved by Maria Whelan, seconded by Joe Antolin.

Discussion – Damon Arnold asked where this information would come from. Maria Whelan explained that there would be a variety of sources, including program and policy data. Agencies will have to think about metrics and this will also be driven by the budgeting for results process. Ngoan Le called the motion to a vote.

*Voting results:*

Fourteen Commissioners in favor: Joe Antolin, Damon Arnold, Michelle Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Three Commissioners abstaining: Toni Irving, Sharron Matthews, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally) :

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 1c: State agencies should provide program budgets for major programs, with funding breakdowns for all state and federal sources (including Medicaid).

Motion moved by Maria Whelan, seconded by George Jones.

Discussion: Maria Whelan explained that this is part of the process and would not change current practice. Gladys Taylor explained that it should include statutory mandates for the state.

Ngoan Le called the motion to a vote.

*Voting results:*

Twelve Commissioners in favor: Joe Antolin, Michelle Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Five abstaining: Damon Arnold, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor  
Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 1d: The Governor's Office of Management and Budget (GOMB) should document the use of federal revenue sources in both the General Funds and other funds. For human services agencies, documentation of federal revenue should include Medicaid, the Children's Health Insurance Program (CHIP), the TANF Block Grant, and the Social Services Block Grant. GOMB should also provide relevant information on all programs subject to federal mandates.

Motion moved by Maria Whelan, seconded by Joe Antolin.

Discussion: Gladys Taylor proposed a friendly amendment to add "and state" prior to the word "mandates" at the end of the last sentence. Joe Antolin seconded the friendly amendment. Ngoan Le called the motion as amended to a vote, reading as follows (change indicated in italics):

Recommendation 1d: The Governor's Office of Management and Budget (GOMB) should document the use of federal revenue sources in both the General Funds and other funds. For human services agencies, documentation of federal revenue should include Medicaid, the Children's Health Insurance Program (CHIP), the TANF Block Grant, and the Social Services Block Grant. GOMB should also provide relevant information on all programs subject to federal *and state* mandates.

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan  
None opposed.

Six Commissioners abstaining: Damon Arnold, Michele Carmichael, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 1e: All of the information mentioned in items 1b-1d should be readily available on the Internet.

Motion moved by Maria Whelan, seconded by Nancy Ronquillo.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Thirteen Commissioners in favor: Damon Arnold, Joe Antolin, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Five Commissioners abstaining: Michelle Carmichael, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 2a: The FY 2012 budget should reflect a balanced approach to allocating limited resources. There should be shared sacrifice among state agencies and across functions of state government. Before imposing additional cuts on human services, the General Assembly should examine agencies and programs in other sectors of the budget, including appropriations outside the General Funds.

Motion moved by Joe Antolin, seconded by Maria Whelan.

Discussion: Laura Thrall stated that the term “shared sacrifice” may not be strong enough language to convey the disproportionate effect of cuts on private community provider agencies and also stated that pension reform is absent from the recommendations. Maria Whelan stated that it was intentional that pension reform is not included; the workgroup decided not to bring the issue of pension reform to the Commission at this time. Joe Antolin explained that the language of shared sacrifice is intended to convey that cuts should not just be in state agencies that do human services, and the state should also look at non-GRF resources. DHS has taken a lot of cuts, compared with other state agencies. Maria Whelan explained that the language also promotes the idea that agencies that do human services should not have to compete with each other.

Ngoan Le called the motion to a vote.

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Six Commissioners abstaining: Damon Arnold, Michele Carmichael, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 2b: The General Assembly should not establish “fixed allocations” for human services or other broad budget categories. Such an approach, embodied in House Resolution 156, pits human services agencies and programs against each other and artificially limits the scope of overall budget discussions.

Motion introduced by Joe Antolin, seconded by Maria Whelan.

Discussion: Joe Antolin suggested that Commissioners see table #11 in the report created by the budget cuts work group to see how resources are allocated to human service agencies under HR 156. This caps the total amount of resources allocated to all human services state agencies, restricting the scope of the discussion on funding for human services.

Ngoan Le called the motion to a vote.

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan  
None opposed.

Six Commissioners abstaining: Damon Arnold, Michele Carmichael, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 2c: If a broad human services category is used for resource allocation, the Department of Healthcare and Family Services (DHFS) should be treated separately. The budgetary effects of Medicaid spending growth should not be confined to other human services agencies.

Motion introduced by Joe Antolin, seconded by Maria Whelan.

Discussion: Joe Antolin stated that the Commission should consider changing the phrase “should not be confined” to “should not be born” in the second sentence. Joe Antolin explained that the recommendation is intended to reflect that because the DHFS budget is going to increase, by including it in the human services budget, other agencies will take a hit to accommodate the DHFS budget expansion. This recommendation is directed toward the Governor’s budget office. Kathy Ryg offered a friendly amendment to strike the second sentence, which explains the purpose of the recommendation, since it is confusing. This was seconded by Maria Whelan.

Ngoan Le called the motion as amended to a vote, reading as follows:

Recommendation 2c: If a broad human services category is used for resource allocation, the Department of Healthcare and Family Services (DHFS) should be treated separately. ~~The budgetary effects of Medicaid spending growth should not be confined to other human services agencies.~~

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan  
None opposed.

Six Commissioners abstaining: Damon Arnold, Michele Carmichael, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan  
Motion carried.

Recommendation 2d: The state should affirm its commitment to the long-term care rebalancing initiative by protecting and strengthening community-based services for populations with special needs. Policymakers should also consider the damaging consequences of eliminating community-based services not funded through Medicaid.

Motion introduced by Joe Antolin, seconded by Maria Whelan.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Thirteen Commissioners in favor: Joe Antolin, Damon Arnold, Michelle Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Four Commissioners abstaining: Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally): Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 2e: The General Assembly should consider the long-term, unintended consequences of budget cuts in human services. If policymakers are concerned about “budgeting for results,” they must recognize that desired objectives cannot be achieved without strategic investments in children, youth, families, and communities.

Motion introduced by Joe Antolin, seconded by George Jones.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Fourteen Commissioners in favor: Joe Antolin, Damon Arnold, Michelle Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Laura Thrall, Maria Whelan

None opposed.

Three Commissioners abstaining: Toni Irving, Sharron Matthews, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally): Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 3a: The House of Representatives should approve General Funds revenue estimates from the Commission on Government Forecasting and Accountability (CGFA), as reflected in Senate Joint Resolution 29.

Motion introduced by Joe Antolin, seconded by Maria Whelan.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan  
None opposed.

Six Commissioners abstaining: Damon Arnold, Michele Carmichael, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 3b: The General Assembly should prevent unnecessary revenue loss by decoupling Illinois tax law from the federal bonus depreciation.

Motion introduced by Joe Antolin, seconded by George Jones.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Twelve Commissioners in favor: Joe Antolin, Damon Arnold, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Maria Whelan

None opposed.

Five Commissioners abstaining: Michele Carmichael, Sharron Matthews, Gladys Taylor, Laura Thrall, Toni Irving

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 3c: The General Assembly should authorize special fund transfers ("funds sweeps") of excess revenue from special state funds into the General Revenue Fund.

Motion introduced by Joe Antolin, seconded by Maria Whelan.

Discussion: Joe Antolin explained that this was a practice done between FY 03 and FY 07 to finance ongoing services.

Ngoan Le called the motion to a vote.

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Laura Thrall, Maria Whelan  
None opposed.

Six Commissioners abstaining: Damon Arnold, Michele Carmichael, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 3d: The General Assembly should examine statutory transfers from the General Funds into special state funds. The FY 2012 budget includes more than \$2 billion in statutory transfers. Some of these transfers could be reduced, temporarily suspended, or eliminated.

Motion introduced by Joe Antolin, seconded by George Jones.

Discussion: Commissioners briefly discussed that the word “eliminated” refers to funds that have been made obsolete, i.e. a fund related to capital punishment.

Ngoan Le called the motion to a vote.

*Voting results:*

Thirteen Commissioners in favor: Joe Antolin, Damon Arnold, Delia Coleman, Eileen Durkin, Anne Irving, Toni Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Maria Whelan

None opposed.

Four Commissioners abstaining: Michele Carmichael, Toni Irving, Sharron Matthews, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Commissioner Laura Thrall left the meeting and designated Jim Lewis as her proxy for the remaining votes.

Recommendation 3e: The General Assembly should repeal the provisions of Public Act 96-34 that prohibit appropriations from the Road Fund to the Secretary of State and the Department of State Police. Appropriations of about \$245 million could be shifted from GRF to the Road Fund.

Motion introduced by Joe Antolin, seconded by Maria Whelan.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Nine Commissioners in favor: Joe Antolin, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Nancy Ronquillo, Kathy Ryg, Nancy Shier, Maria Whelan

None opposed.

Eight Commissioners abstaining: Damon Arnold, Michele Carmichael, Toni Irving, Jim Lewis, Sharron Matthews, Greg Pierce, Michelle Saddler, Gladys Taylor

Brandon – I wrote down that 9 abstained, but only had these 8 names. I am not sure who the other one was. Any ideas? Did you have 8 abstaining?

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 3f: The General Assembly should examine “tax expenditures,” i.e., exemptions, deductions, credits, allowances, and other tax breaks for individuals, corporations, and other entities.

Motion introduced by Joe Antolin, seconded by Nancy Shier.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Eleven Commissioners in favor: Joe Antolin, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Jim Lewis, Greg Pierce, Nancy Ronquillo, Kathy Ryg, Nancy Shier, Maria Whelan  
None opposed.

Six Commissioners abstaining: Damon Arnold, Michele Carmichael, Toni Irving, Sharron Matthews, Michelle Saddler, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation 3g: The General Assembly should authorize debt restructuring bonds to reduce the backlog of overdue payments to human service providers.

Motion introduced by Joe Antolin, seconded by George Jones.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Thirteen Commissioners in favor: Joe Antolin, Damon Arnold, Delia Coleman, Eileen Durkin, Anne Irving, Toni Irving, George Jones, Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Maria Whelan

None opposed.

Four Commissioners abstaining: Michele Carmichael, Jim Lewis, Sharron Matthews, Gladys Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

#### Recommendations on Budgeting for Results – Commissioner Nancy Ronquillo

Recommendation I: That the Human Services Commission adopts statements on the significance of human services.

Motion introduced by Nancy Ronquillo, seconded by Kathy Ryg.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Sixteen Commissioners voted in favor of the motion: Joe Antolin, Damon Arnold, Michele Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, Toni Irving, George Jones Jr., Greg

Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Gladyse Taylor, Laura Thrall, Maria Whelan

None opposed.

One Commissioner abstaining: Sharron Matthews

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation II: That the Human Services Commission adopt the guiding principles on the outcomes of human services.

Motion introduced by Nancy Ronquillo, seconded by Greg Pierce.

Discussion: Nancy Ronquillo explained that this recommendation reflects that human services delivers on two key fronts, providing a safety net and promoting development.

Ngoan Le called the motion to a vote.

*Voting results:*

Sixteen Commissioners voted in favor of the motion: Joe Antolin, Damon Arnold, Michele Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, Toni Irving, George Jones Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Gladyse Taylor, Laura Thrall, Maria Whelan

None opposed.

One Commissioner abstaining: Sharron Matthews

Support from Commissioners on the phone (these votes are not included in the final tally):

Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Recommendation III: That the Human Services Commission adopt the statements on how the state could best achieve the proposed human services outcomes.

Motion introduced by Nancy Ronquillo, seconded by Maria Whelan.

Discussion: Nancy Shier proposed that in the statements this recommendation refers to, the reference to “family case management” suggests a specific DHS program, and should be changed to “comprehensive case management with families.” Joe Antolin stated that the phrase in the statement, “be evidence-based” should be changed to “be evidence-based or promising practices.”

Ngoan Le called the motion on the statement as amended to a vote.

*Voting results:*

Fourteen Commissioners in favor: Joe Antolin, Damon Arnold, Michele Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, George Jones, Jr., Jim Lewis, Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Maria Whelan

None opposed.

Three Commissioners abstaining: Toni Irving, Sharron Matthews, Gladyse Taylor

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan  
Motion carried.

Anne Irving proposed that the sentence, "Care and time must be taken to ensure that good programs that improve the social and fiscal environment of our state are assigned their true value" from the statement on how to achieve human services outcomes be adopted as a separate recommendation.

Seconded by Maria Whelan.

Discussion: Commissioners discussed the meaning of value in this process. This recommendation reflects a concern that this process be determined in a careful and deliberative way. Damon Arnold proposed a friendly amendment to change the phrase "assigned their true value" to "recognized for their true value." This was seconded by Greg Pierce.

The conference call was briefly disconnected at this point, and was promptly reconnected.

Ngoan Le called the motion as amended to a vote, reading as follows:

"Care and time must be taken to ensure that good programs that improve the social and fiscal environment of our state are recognized for their true value."

*Voting results:*

Sixteen Commissioners voted in favor of the motion: Joe Antolin, Damon Arnold, Michele Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, Toni Irving, George Jones Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Gladys Taylor, Laura Thrall, Maria Whelan

None opposed.

One Commissioner abstaining: Sharron Matthews

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan

Motion carried.

Greg Pierce introduced a motion to add an item to the agenda for the next Commission meeting, to have a procedural vote on allowing Commissioner votes by phone at all future Commission meetings.

Seconded by Maria Whelan.

No discussion.

Ngoan Le called the motion to a vote.

*Voting results:*

Sixteen Commissioners voted in favor of the motion: Joe Antolin, Damon Arnold, Michele Carmichael, Delia Coleman, Eileen Durkin, Anne Irving, Toni Irving, George Jones Jr., Greg Pierce, Nancy Ronquillo, Kathy Ryg, Michelle Saddler, Nancy Shier, Gladys Taylor, Laura Thrall, Maria Whelan

None opposed.

One Commissioner abstaining: Sharron Matthews

Support from Commissioners on the phone (these votes are not included in the final tally):  
Denver Bitner, Art Dykstra, Pam Heavens, Gary Huelsmann, Soo Ji Min, Maria Pesqueira, Dee Ann Ryan  
Motion carried.

Michelle Saddler announced that she just received information from Illinois Senate President John J. Cullerton that on May 3 the legislation will begin voting on budget-related legislation. Therefore the Commission needs to communicate the recommendations voted on today quickly to the General Assembly.

Information on Rating Setting and Accountability – Jim Lewis

- Commissioners and community agencies have expressed concern about how providers will be held accountable for their work and how this is tied to reimbursement rates.
- A small team has met to discuss these issues and begin thinking about recommendations related to payment mechanisms, actual costs of providing services, the extent to which providers are reimbursed, and how sanctions or rewards could be applied to providers to encourage provision of excellent and efficient human services.
- Jim would like comments on the draft report issued to the Commission.
- At a future meeting, there may be recommendations for the Commission to vote on in this area.

Wrap up – Co-Chair Ngoan Le

- The Commission will not meet on April 25, because they were able to vote on all of the proposed recommendations in this meeting.
- The next meeting date has not been scheduled yet, but will be communicated soon.
- Ngoan congratulated the group on a productive meeting.

Maria Whelan motioned to adjourn the meeting at 3:09 p.m.

---

**\* 04/21/2011 Notes:**

1) Upon consultation with the AG's office and the Governor's General Counsel after the meeting the phone votes have been removed from the total tally and recorded separately from the official count.

2) The minutes reflect corrections made by Sharron Mathews, who represented commissioner Julie Hamos, on her abstention on three recommendations under the Recommendations on Budgeting for Results.